

**CASS SOIL AND WATER  
CONSERVATION DISTRICT**

**FINANCIAL STATEMENTS**

**YEAR ENDED DECEMBER 31, 2024**

**CASS SOIL AND WATER CONSERVATION DISTRICT  
WALKER, MINNESOTA  
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DECEMBER 31, 2024**

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**CASS SOIL AND WATER CONSERVATION DISTRICT  
WALKER, MINNESOTA  
ORGANIZATION  
DECEMBER 31, 2024**

<b><u>TITLE</u></b>	<b><u>NAME</u></b>	<b><u>TERM EXPIRES</u></b>
Chair	David Peterson	12/31/2024
Vice-Chair	Tom Kuschel	12/31/2026
Secretary/Treasurer	Jennifer O'Neill	12/31/2026
Board Member	Ken LaPorte	12/31/2024
Board Member	Katy Botz	12/31/2024

## INDEPENDENT AUDITOR'S REPORT

Board of Supervisors  
Cass Soil and Water Conservation District  
Walker, Minnesota

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities and each major fund of Cass Soil and Water Conservation District, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise Cass Soil and Water Conservation District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Cass Soil and Water Conservation District, as of December 31, 2024, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (GAS), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Cass Soil and Water Conservation District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Cass Soil and Water Conservation District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and GAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and GAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Cass Soil and Water Conservation District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Cass Soil and Water Conservation District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## ***Required Supplementary Information***

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules on pages 12-13 and the note to the required supplementary information on page 14 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Management is responsible for the other information. The other information comprises the district's organizational information under the introductory section but does not include the financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 24, 2025, on our consideration of Cass Soil and Water Conservation District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Cass Soil and Water Conservation District's internal control over financial reporting and compliance.

*Peterson Company Ltd*

Peterson Company Ltd  
Waconia, Minnesota

October 24, 2025

**CASS SOIL AND WATER CONSERVATION DISTRICT**  
**WALKER, MINNESOTA**  
**GOVERNMENTAL FUNDS BALANCE SHEET AND**  
**STATEMENT OF NET POSITION OF GOVERNMENTAL ACTIVITIES**  
**DECEMBER 31, 2024**

	General Fund	1W1P	Adjustments	Governmental Activities
<b>ASSETS</b>				
Cash and Cash Equivalents	\$ 573,946	\$ 256,410	\$ -	\$ 830,356
Accounts Receivables	685	-	-	685
Due from Other Governments	-	38,720	-	38,720
Total Assets	<b><u>\$ 574,631</u></b>	<b><u>\$ 295,130</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 869,761</u></b>
<b>LIABILITIES</b>				
Current Liabilities:				
Accrued Expenses	\$ 3,391	\$ -	\$ -	\$ 3,391
Unearned Revenue	190,155	295,130	-	485,285
Total Current Liabilities	<b><u>\$ 193,546</u></b>	<b><u>\$ 295,130</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 488,676</u></b>
<b>FUND BALANCE/NET POSITION</b>				
Fund Balance:				
Unassigned	\$ 381,085	\$ -	\$ (381,085)	\$ -
Total Fund Balance	<b><u>\$ 381,085</u></b>	<b><u>\$ -</u></b>	<b><u>\$ (381,085)</u></b>	<b><u>\$ -</u></b>
Net Position:				
Unrestricted			\$ 381,085	\$ 381,085
Total Net Position			<b><u>\$ 381,085</u></b>	<b><u>\$ 381,085</u></b>

**CASS SOIL AND WATER CONSERVATION DISTRICT**  
**WALKER, MINNESOTA**  
**GOVERNMENTAL FUNDS REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE AND**  
**STATEMENT OF ACTIVITIES OF GOVERNMENTAL ACTIVITIES**  
**YEAR ENDED DECEMBER 31, 2024**

	General Fund	1W1P	Adjustments	Governmental Activities
<b>REVENUES</b>				
Intergovernmental	\$ 1,786,042	\$ 324,296	\$ -	\$ 2,110,338
Charges for Services	720	-	-	720
Interest Earnings	7,042	-	-	7,042
Miscellaneous	1,986	-	-	1,986
Total Revenues	<u>1,795,790</u>	<u>324,296</u>	<u>-</u>	<u>2,120,086</u>
<b>EXPENDITURES/EXPENSES</b>				
Conservation:				
Current	1,583,065	324,296	-	1,907,361
Total Expenditures/Expenses	<u>1,583,065</u>	<u>324,296</u>	<u>-</u>	<u>1,907,361</u>
<b>EXCESS OF REVENUES OVER/UNDER EXPENDITURES</b>	<b>212,725</b>	<b>-</b>	<b>-</b>	<b>212,725</b>
Fund Balance/Net Position - Beginning of Year	168,360	-	-	168,360
<b>FUND BALANCE/NET POSITION - END OF YEAR</b>	<b><u>\$ 381,085</u></b>	<b><u>\$ -</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 381,085</u></b>

**CASS SOIL AND WATER CONSERVATION DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Cass Soil and Water Conservation District (the District) have been prepared in accordance with generally accepted accounting principles (GAAP) for the year ended December 31, 2024. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The significant accounting policies used by the District are discussed below.

**Financial Reporting Entity**

The Cass Soil and Water Conservation District is organized under the provisions of Minnesota Statutes Chapter 103C. The District is governed by a Board of Supervisors, nominated by, and elected to four-year terms by the voters of Cass County.

The purpose of the District is to assist land occupiers in applying practices for the conservation of soil and water resources. These practices are intended to control wind and water erosion, pollution of lakes and streams, and damage to wetlands and wildlife habitats.

As required by generally accepted accounting principles, consideration has been given to other organizations that should be included in the District's financial statements for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. There are no organizations that should be presented with the District.

**Fund Financial Statements**

The accounts of the District are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts, which comprise its assets, liabilities, fund equity, revenues, and expenditures. District resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The major funds of the District are presented as follows:

The *general fund* is the District's primary operating fund. It accounts for all financial resources and transactions except those required to be accounted for in other funds.

The *special revenue fund* accounts for all activities associated with One Watershed, One Plan (1W1P) for the Leech Lake River Watershed joint powers agreement for the management, restoration, and protection of resources within the area.

**Measurement Focus and Basis of Accounting**

The governmental activities are reported using the economic resources measurement focus and the accrual basis of accounting, which recognizes all long-term assets and receivables as well as long-term debt and obligations. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The District's net position is reported as restricted and unrestricted. The statement of activities demonstrates the degree to which the expenses of the District are offset by revenues.

**CASS SOIL AND WATER CONSERVATION DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Measurement Focus and Basis of Accounting (Continued)**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available. The District considers all revenues to be available if they are collected within 60 days after the end of the current period. Charges for services and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources, when applicable.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

**Assets, Liabilities, and Net Position or Fund Balance**

**Cash and Cash Equivalents**

Cash is stated at fair value, except for non-negotiable Certificates of Deposit, which are on a cost basis, and short-term money market investments, which are stated at amortized cost.

**Accounts Receivables and Due from Other Governments**

Receivables are collectible within one year. The financial statements contain no allowance for uncollectible accounts. Uncollectible accounts due for receivables are recognized as bad debts at the time information becomes available that indicates the particular receivable is uncollectible. These amounts are not considered to be material in relation to the financial position or operations of the fund.

Due from other governments are recorded for state grant amounts that were received after year-end and all eligibility requirements were met.

**Unearned Revenue**

Unearned revenue is recorded for amounts of state and county grants received prior to satisfying all eligibility requirements imposed by the providers.

**Fund Balance**

In the fund financial statements, governmental funds report components of fund balance to provide information about fund balance availability for appropriation. Non-spendable fund balance represents amounts that are inherently non-spendable or assets that are legally or contractually required to be maintained intact. Restricted fund balance represents amounts available for appropriation but intended for a specific use and is legally restricted by outside parties (statute, grantors, bond agreements, etc.). Committed fund balance represents constraints on spending that the government imposes upon itself by a high-level formal action prior to the close of the fiscal period. Assigned fund balance represents resources intended for spending for a purpose set by the government body itself or by some person or government body delegated to exercise such authority in accordance with the policy established by the Board. Unassigned fund balance is the residual classification for the District's General Fund and includes all spendable amounts not contained in the other classifications.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, it is the District's policy to use restricted first, then the unrestricted fund balance. When an expenditure is incurred for purposes for which committed, assigned, and unassigned fund balance amounts are available, it is the District's policy to use committed first, then assigned, and finally unassigned fund balance amounts.

**CASS SOIL AND WATER CONSERVATION DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Assets, Liabilities, and Net Position or Fund Balance (Continued)

Net Position

Net position represents the difference between assets and liabilities in the government-wide statement of net position. Net position is reported as restricted in the government-wide financial statements when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, laws, or regulations of other governments. Unrestricted net position is the residual classification for the Governmental Activities Fund and includes all spendable amounts not contained in the other classifications.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Change in Accounting Principle

Effective January 1, 2024, the District adopted GASB 101, *Compensated Absences*. The new standard aligns the recognition and measurement under a unified model and by amending certain previously required disclosures. The District does not have any employees, therefore this does not affect them.

**NOTE 2 – DEPOSITS**

Minnesota Statutes §§118A.02 and 118A.04 authorize the District to designate a depository for public funds and to invest in Certificates of Deposit.

Custodial Credit Risk - Deposits

In the case of deposits, custodial credit risk is the risk that in the event of a financial institution failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk and follows Minnesota Statutes for deposits.

Minnesota Statute §118A.03 requires that all District deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledge must equal 110% of the deposits not covered by insurance or corporate surety bonds. Authorized collateral includes: U.S. government treasury bills, notes, or bonds; issues of U.S. government agency; general obligations of a state or local government rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and time deposits insured by a federal agency. Minnesota Statutes require securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral.

As of December 31, 2024, the District's deposits were not exposed to custodial credit risk.

**CASS SOIL AND WATER CONSERVATION DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

**NOTE 3 – UNEARNED REVENUE**

Unearned revenue represents unearned advances from the Minnesota Board of Water and Soil Resources (BWSR) and from the County for administrative service grants and for the cost-share program. Revenues will be recognized when the related program expenditures are recorded. Unearned revenue for the general fund for the year ended December 31, 2024, consisted of the following: Conservation Delivery \$8,001; Conservation Contracts \$17,078; Soil Health Cost Share \$2,684; Soil Health Delivery \$74,731; Buffer Law \$28,500; County Aquatic Invasive Species \$17,795; Local Capacity \$41,366; Total \$190,155.

Unearned revenue for the special revenue fund for the year ended December 31, 2024, consists of the following: Leech Lake Watershed Implementation \$295,130. Grant total between funds is \$485,285.

**NOTE 4 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; injuries to employees; workers' compensation claims; or natural disasters. The District has entered into an agreement with the Minnesota Counties Intergovernmental Trust (MCIT) to cover its liabilities for workers compensation and property and casualty. There were no significant reductions of insurance coverage from the prior year. There have been no settlements in excess of the District's insurance coverage for any of the past three years.

**NOTE 5 – DEFINED BENEFIT PENSION PLAN**

The District contracts with the County for services. All employee salaries, compensated absences and PERA are the responsibility of the County.

**NOTE 6 – COMMITMENTS AND CONTINGENT LIABILITIES**

The District is not aware of any existing or pending lawsuits, claims or other actions in which the District is a defendant.

**NOTE 7 – JOINT POWERS AGREEMENT**

In 2019, the Cass Soil and Water Conservation District joined together with other planning partners located in the Cass and Hubbard County area to submit a nomination to pilot a One Watershed, One Plan (1W1P). The two-county watershed planning area includes portions of Cass and Hubbard Counties.

With the development of the Leech Lake River Comprehensive Watershed Management Plan, the Counties of Cass and Hubbard by and through their respective County Boards of Commissioners and the Cass and Hubbard Soil and Water Conservation District (SWCDs) by and through their respective SWCD Board of Supervisors entered into a joint powers agreement pursuant to Minnesota Statutes Chapter 471.59.

This agreement does not establish a joint powers entity but sets out the terms and provisions by which the parties will continue the cooperative and collaborative work of the Counties and SWCDs with the Board of Water and Soil Resources (BWSR) in an advisory capacity for the continued planning and implementation of the One Watershed, One Plan for the Leech Lake River Comprehensive Watershed Management Plan in the future.

**CASS SOIL AND WATER CONSERVATION DISTRICT  
NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

**NOTE 8 – RECONCILIATION OF FUND BALANCE TO NET POSITION**

Governmental Fund Balance, January 1	\$ 168,360
Plus: Excess of Revenues Over Expenditures	212,725
Governmental Fund Balance, December 31	<u>\$ 381,085</u>
Net Position	<u>\$ 381,085</u>

**NOTE 9 – RECONCILIATION OF CHANGE IN FUND BALANCE TO CHANGE IN NET POSITION**

Change in Fund Balance	\$ 212,725
Change in Net Position	<u>\$ 212,725</u>

**NOTE 10 – SUBSEQUENT EVENTS**

The District has evaluated events and transactions for potential recognition or disclosure through October 24, 2025, the date the financial statements were available to be issued.

**CASS SOIL AND WATER CONSERVATION DISTRICT**  
**WALKER, MINNESOTA**  
**BUDGETARY COMPARISON SCHEDULE - GENERAL**  
**YEAR ENDED DECEMBER 31, 2024**

	Original/ Final Budget	Actual	Variance With Final Budget
<b>REVENUES</b>			
Intergovernmental:			
County	\$ 68,363	\$ 501,310	\$ 432,947
Local	210,000	182,432	(27,568)
State Grants	304,000	1,102,300	798,300
Total Intergovernmental	582,363	1,786,042	1,203,679
Charges for Services	1,920	720	(1,200)
Interest Earnings	-	7,042	7,042
Miscellaneous	-	1,986	1,986
<b>Total Revenues</b>	<b>584,283</b>	<b>1,795,790</b>	<b>1,211,507</b>
<b>EXPENDITURES</b>			
District Operations:			
Personnel Services	25,000	4,750	20,250
Other Services and Charges	31,200	13,630	17,570
Supplies	10,000	-	10,000
Total District Operations	66,200	18,380	47,820
Project Expenditures:			
County	-	498,078	(498,078)
Local	210,000	197,188	12,812
State	307,700	869,419	(561,719)
Total Project Expenditures	517,700	1,564,685	(1,046,985)
<b>Total Expenditures</b>	<b>583,900</b>	<b>1,583,065</b>	<b>(999,165)</b>
<b>EXCESS OF REVENUES OVER/UNDER EXPENDITURES</b>	<b>383</b>	<b>212,725</b>	<b>212,342</b>
Fund Balance - Beginning of Year	168,360	168,360	-
<b>FUND BALANCE - END OF YEAR</b>	<b>\$ 168,743</b>	<b>\$ 381,085</b>	<b>\$ 212,342</b>

See accompanying Note to the Required Supplementary Information.

**CASS SOIL AND WATER CONSERVATION DISTRICT**  
**WALKER, MINNESOTA**  
**BUDGETARY COMPARISON SCHEDULE - 1W1P**  
**YEAR ENDED DECEMBER 31, 2024**

	Original/ Final Budget	Actual	Variance With Final Budget
<b>REVENUES</b>			
Intergovernmental:			
State Grants	\$ -	\$ 324,296	\$ 324,296
Total Intergovernmental	<u>-</u>	<u>324,296</u>	<u>324,296</u>
Total Revenues	<u>-</u>	<u>324,296</u>	<u>324,296</u>
<b>EXPENDITURES</b>			
Project Expenditures:			
State	<u>-</u>	324,296	(324,296)
Total Project Expenditures	<u>-</u>	<u>324,296</u>	<u>(324,296)</u>
Total Expenditures	<u>-</u>	<u>324,296</u>	<u>(324,296)</u>
<b>EXCESS OF REVENUES OVER/UNDER EXPENDITURES</b>			
Fund Balance - Beginning of Year	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCE - END OF YEAR</b>			
	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See accompanying Note to the Required Supplementary Information.

**CASS SOIL AND WATER CONSERVATION DISTRICT  
NOTE TO THE REQUIRED SUPPLEMENTARY INFORMATION  
DECEMBER 31, 2024**

**NOTE 1 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

Annual budgets for the general fund and the 1W1P fund are adopted on a basis consistent with accounting principles generally accepted in the United States of America. Each fall, the Board of Supervisors adopts an annual budget for the following year for both funds. Any modifications in the adopted budget can be made upon request of and approval by the Board of Supervisors. All annual appropriations lapse at fiscal year-end. Legal budgetary control is at the fund level.

Excess of expenditures over budget – The General Fund had expenditures in excess of budget for the year as follows: Expenditures \$1,583,065; Budget \$583,900; Excess \$999,165.

Excess of expenditures over budget – The 1W1P Fund had expenditures in excess of budget for the year as follows: Expenditures \$324,296; Budget \$0; Excess \$324,296.

# PETERSON COMPANY LTD

CERTIFIED PUBLIC ACCOUNTANTS

570 Cherry Drive | Waconia, Minnesota 55387  
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## INDEPENDENT AUDITOR'S REPORT ON MINNESOTA LEGAL COMPLIANCE

To the Board of Supervisors  
Cass Soil and Water Conservation District  
Walker, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Cass Soil and Water Conservation District as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Cass Soil and Water Conservation District's basic financial statements, and have issued our report thereon dated October 24, 2025.

In connection with our audit, nothing came to our attention that caused us to believe that the Cass Soil and Water Conservation District failed to comply with the provisions of the contracting – bid laws, depositories of public funds and public investments, conflicts of interest, claims and disbursements, and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minnesota Statutes §6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures; other matters may have come to our attention regarding the Cass Soil and Water Conservation District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance and the results of that testing, and not to provide an opinion on compliance. Accordingly, this communication is not suitable for any other purpose.

*Peterson Company Ltd*

Peterson Company Ltd  
Waconia, Minnesota

October 24, 2025

# PETERSON COMPANY LTD

CERTIFIED PUBLIC ACCOUNTANTS

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED  
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Supervisors  
Cass Soil and Water Conservation District  
Walker, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Cass Soil and Water Conservation District as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Cass Soil and Water Conservation District's basic financial statements, and have issued our report thereon dated October 24, 2025.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Cass Soil and Water Conservation District's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cass Soil and Water Conservation District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Cass Soil and Water Conservation District's internal control over financial reporting.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. We identified certain deficiencies in internal control over financial reporting, described in the accompanying Schedule of Findings and Responses as items 2024-001, 2024-002, and 2024-003, that we consider to be significant deficiencies.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Cass Soil and Water Conservation District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Cass Soil and Water Conservation District's Responses to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's responses to the internal control findings identified in our audit and described in the accompanying Schedule of Findings and Responses. The Cass Soil and Water Conservation District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements, and, accordingly, we express no opinion on the responses.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control over financial reporting or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Peterson Company Ltd*

Peterson Company Ltd  
Waconia, Minnesota

October 24, 2025

**CASS SOIL AND WATER CONSERVATION DISTRICT  
SCHEDULE OF FINDINGS AND RESPONSES  
DECEMBER 31, 2024**

**2024-001: Segregation of Duties**

**Criteria:** Generally, a system of internal control contemplates separation of duties such that no individual has responsibility to execute a transaction, has physical access to the related assets, and has responsibility or authority to record the transaction.

**Condition and Context:** Substantially all accounting procedures are performed by one person.

**Cause:** The District's limited size and staffing resources have made it difficult for management to provide sufficient staffing to fully segregate incompatible duties in a cost-effective matter.

**Effect:** Without sufficient segregation of duties, the risk significantly increases that errors and fraud, including misappropriation of assets, could occur and not be detected within a timely basis.

**Prior Year Finding:** Yes, 2023-001.

**Recommendation:** Management and the board should consider a formal evaluation of their risks associated with this lack of duties segregation. In response to the identified risks, consideration should be given to identifying and implementing controls that could help mitigate the risks associated with lack of segregation of duties, such as providing increased management oversight and an independent reconciliation of accounts. Any modification of internal controls in this area must be viewed from a cost/benefit perspective.

**Management Response:** The District has adequate policies and procedures in place to compensate for the lack of segregation of duties, including having all disbursements approved by the Board of Supervisors.

**CASS SOIL AND WATER CONSERVATION DISTRICT  
SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED)  
DECEMBER 31, 2024**

**2024-002: Financial Statement Presentation**

**Criteria:** The District's management is responsible for establishing and maintaining internal controls, including monitoring, and for the fair presentation of the financial statements in accordance with generally accepted accounting principles.

**Condition and Context:** As part of the audit, management requested us to prepare a draft of the financial statements, including the related notes to the financial statements. Management has accepted responsibility for the financial statements and reviewed them.

**Cause:** The District has a limited number of personnel with financial reporting experience.

**Effect:** The design of the controls over the financial reporting process would affect the ability of the District to report its financial data consistently with the assertions of the management in the financial statements.

**Prior Year Finding:** Yes, 2023-002.

**Recommendation:** We recommend that the District be aware of the requirements for fair presentation of the financial statements in accordance with the generally accepted accounting principles. Should the District elect, based upon an analysis of costs and benefits, to establish the full oversight of the financial statement preparation of an appropriate level, we suggest management establish effective review policies and procedures including but not limited to the following: reconciling general ledger amounts to the draft financial statements; review of all supporting documentation and explanations for journal entries proposed by us; complete the disclosure checklist; review and approval of schedules and calculations supporting the amounts included in the notes to the financial statements; apply analytic procedures to the draft financial statements; and perform other procedures considered necessary by management.

**Management Response:** The District understands that this is required communications for the preparation of the financial statements.

**CASS SOIL AND WATER CONSERVATION DISTRICT  
SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED)  
DECEMBER 31, 2024**

**2024-003: Audit Adjustments**

**Criteria:** The District's management is responsible for establishing and maintaining internal controls for the proper recording of all the District's accounting transactions, including account coding, reporting of accruals, and net position.

**Condition and Context:** As part of the audit, we proposed material adjustments and reclassified transactions to the proper accounts for preparing note disclosures. Management has reviewed and approved the audit adjustments.

**Cause:** The District has a limited number of personnel with financial reporting experience.

**Effect:** The design of the internal controls over recording transactions and year-end accruals limits the ability of the District to provide accurate accrual basis financial information.

**Prior Year Finding:** Yes, 2023-003.

**Recommendation:** We recommend that District management be constantly aware of all procedures and processes involved in recording transactions, accruals, and reclassifications and develop internal control policies to ensure proper recording of these items.

**Management Response:** The District will continue to work at eliminating the need for audit adjustments.